

#### **AGENDA**

# County Road Administration Board January 21-22, 2016 CRAB Office - Olympia, Washington

#### Thursday 1:00 PM

#### 1 Call to Order

#### 2 Chair's Report - Commissioner Dale Snyder

A. Approve January 21-22, 2016 Agenda

B. Approve Minutes of October 29-30, 2015 CRABoard Meeting

Action	Enclosure
Action	Enclosure

#### 3 Executive Director's Report - Jay Weber

A. 2015 Annual Report

B. Current Budget Status

Info	
Info	Enclosure

#### 4 Rural Arterial Program - Randy Hart, PE

A. Program Status Report

B. Regional Meetings Update

C. Resolution 2016-001 - Apportion RATA Funds to Regions

D. Staff Reports

Info	Enclosure
Info	Enclosure
Action	Enclosure
Info	Enclosure

#### 5 Deputy Director's Report - Walt Olsen, PE

A. County Engineers/PWD Status

B. County Visits

C. State Auditor's Report

D. Deputy Director's Activities

Info	Enclosure
Info	Enclosure
Info	Enclosure
Info	Enclosure

#### 6 Proposed WAC Changes - Derek Pohle, PE

Request for Public Hearing - April 14, 2015

Action	Enclosure
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#### **RECESS**

6:00 PM Dinner at Casa Mia

## Friday 8:30 AM

7	Call to Order		
8	WSACE Report - Gary Rowe, PE	Info	
9	Sheriff's Association Delegation	Info	
10	Staff Reports	luce	<b>.</b>
	<ul><li>A. Information Services - Steve Hillesland</li><li>B. Intergovernmental Policy - Jeff Monsen, PE</li></ul>	Info Info	Enclosure
	C. Compliance - Derek Pohle, PE	Info	Enclosure
	D. Maintenance - Bob Moorhead, PE	Info	Enclosure
11	Executive Session - Personnel	Info	
11	Executive Session - Personner	IIIIO	
ADJOURN			
	Chair:		
	Attest:		

# Minutes County Road Administration Board October 29-30, 2015 CRAB Office – Olympia, Washington

Members Present: Dale Snyder, Douglas County Commissioner, Chair

Brian Stacy, PE, Pierce County Engineer, Vice-Chair

Andrew Woods, PE, Columbia County Engineer, Second Vice-Chair

Rob Coffman, Lincoln County Commissioner Lisa Janicki, Skagit County Commissioner Kathy Lambert, King County Councilmember Todd Mielke, Spokane County Commissioner Bill Schulte, Lewis County Commissioner Mark Storey, PE, Whitman County Engineer

Ann E. Salay, CRAB Counsel

**Staff Present:** Jay Weber, Executive Director

Walt Olsen, PE, Deputy Director Steve Hillesland, Assistant Director \*Karen Pendleton, Executive Assistant Randy Hart, PE, Grant Programs Manager

Jeff Monsen, PE, Intergovernmental Policy Manager Derek Pohle, PE, Compliance & Data Analysis Manager

Rhonda Mayner, Secretary Bob Davis, Systems Manager \*\*Jim Oyler, Support Specialist

\*\*Kathy O'Shea, Database Specialist \*\*Eric Hagenlock, Applications Specialist \*\*Nhan "Jacky" Nguyen, Project Developer

**Guests:** \*Scott Blonien, WACO Executive Director

\*John Snaza, Thurston County Sheriff
\*John Turner, Walla Walla County Sheriff

\*Rob Snaza, Lewis County Sheriff
\*Mark Nelson, Cowlitz County Sheriff

\*Robin Campbell, Assistant Thurston County Manager \*Charles Beyer, Wahkiakum County Public Works Director

\*Kelli Connor, Kittitas County resident
\*Unidentified male member of the public
\*Unidentified female member of the public
\*\*Gary Rowe, WSACE Managing Director

\*\*Melissa McFadden, PE, Mason County Engineer \*\*Frank Pinter, Mason County Budget Manager

\*October 29, 2015 only \*\*October 30, 2015 only

#### **CALL TO ORDER**

Chair Snyder called the County Road Administration Board quarterly meeting to order at 1:04 pm on Thursday, October 29, 2015, at the CRAB Office in Olympia. He asked guests to sign the attendance sheet and to silence their cell phones.

#### **CHAIR'S REPORT**

#### **Introductions**

Chair Snyder introduced new CRAB Counsel Ann E. Salay, and welcomed her to the Board. Ms. Salay gave the Board a brief background on herself.

#### Approve Agenda for the October 29-30, 2015 Meeting

Second Vice-Chair Woods moved and Commissioner Coffman seconded to approve the agenda as presented. **Motion passed unanimously**.

#### Approve Minutes of July 16-17, 2015 CRABoard Meeting

Commissioner Schulte moved and Commissioner Janicki seconded to approve the minutes of the July 16-17, 2015 CRABoard meeting. **Motion passed unanimously.** 

#### **RURAL ARTERIAL PROGRAM**

#### **Program Status Report**

Mr. Hart reported that there are 68 active RAP projects. Ten more are complete and awaiting final close-out. CRAB has total anticipated revenue of \$561,582,474 through the 2015-17 biennium. \$511,446,675 has been expended to date. There are outstanding obligations of \$131,427,906.

#### **Project Request Actions Taken by CRAB Staff**

Mr. Hart noted activities and requests handled by staff since the July 2015 CRABoard Meeting.

1. Douglas County requested a scope change to their Coulee Meadows Road project, extending the milepost limits from 4.00–7.35 to 4.00–7.44, with no change in RATA funding.

During design, the county discovered that the terminus of the previously completed and adjacent project ended at milepost 7.44, not 7.35. The county requested the limits for the current project be extended to that location so no gaps are left in the overall improvements. The county did not request any change in RATA funding of \$2,322,900.

CRAB staff found that the rating points for the increased length project decreases the score from 97.94 to 97.78, and the project retains its position in the funding array. After review and confirmation with the CRAB Director, on July 27, 2015 an amended contract was offered the county which revised the milepost limits to 4.00–7.44.

2. Whitman County requested an increase in project length to their Almota Road Phase 4 project, revising the milepost limits from 8.39–11.56 to 7.96–11.56, with no change in RATA funding.

As the county pursued design, it realized this location is near the top of a steep crest vertical curve that was listed for prospectus improvements. The county requested the limits be extended through the curve in order to flatten the grade for its entire length. The county is not seeking a change in the RATA funding of \$2,738,700. CRAB staff found that the rating points for the increased length lowered the project score from 70.38 to 69.76, still well above the next funded 3R project. After review and confirmation with the CRAB Director, on October 26, 2015 an amended contract was offered the county which revised the milepost limits to 7.96–11.56.

3. Columbia County requested a two year extension of the lapsing date of April 16, 2016 for their South Touchet Road project.

RAP funded Tucannon Road has been delayed due to environmental and right of way issues during WSDOT review. RAP funded Lyons Ferry Road was also delayed due to a lengthy permitting process involving the Army Corps of Engineers. These delays have had a domino effect on construction scheduling, and the county plans to build three RAP funded projects, including these two, in 2016. This pushes South Touchet, which is currently at 60% design level, to 2017. The county therefore requested a full two year extension of construction to April 16, 2018, assuring it will pursue the project to delivery by that time.

CRABstaff found the issues of project delay impacting South Touchet Road were unforeseen and beyond the county's control, and therefore granted an extension in construction lapsing to April 16, 2018.

Mr. Hart noted discussions with several counties regarding other potential project changes.

#### **Resolution 2015-012 – Apportion RATA Funds to Regions**

Mr. Hart presented Resolution 2015-012 – apportion RATA funds to regions, which approves that the accrued amount of \$1,634,704 now credited to RATA in July 2015 be apportioned to the regions by the established 2013-2015 biennium regional percentages after setting aside \$41,000 for administration.

Vice-Chair Stacy moved and Mr. Storey seconded to approve Resolution 2015-012. **Motion passed unanimously.** 

#### Resolution 2015-013 – Apportion RATA Funds to Regions

Mr. Hart presented Resolution 2015-013 – apportion RATA funds to regions, which approves that the accrued amount of \$5,275,992 now credited to RATA in August, September and October 2015 be apportioned to the regions by the established 2015-2017 biennium regional percentages after setting aside \$121,125 for administration.

Commissioner Schulte moved and Councilmember Lambert seconded to approve Resolution 2015-013. **Motion passed unanimously.** 

#### **Consider Call for Projects**

Mr. Hart reported that per WAC 136-161-020, the RAP cycle begins at the fall odd-year CRABoard meeting, when the board considers the RATA balance, project payment schedules, and future revenue to determine if enough funds will be available to provide for a new array of projects for the ensuing biennium (2017–2019). He noted that while the September 2007 and 2009 forecasts for the 2017–2019 biennium had been grossly over-estimated, the 2011 and 2013 forecasts ended up being more accurate, and actual fuel tax revenue increased in the 2013-2015 biennium. It appears the recent estimates may be more reliable. The gas tax revenue estimate for the 2017–2019 biennium, which would fund 2017-2019 projects, is \$38,925,500.

He summarized the RATA spending history and balance, reporting that the 2013-15 ending balance was \$16,800,000. Anticipated revenue for 2015-17 is \$39,500,000, which includes the anticipated \$1,094,000 Motor Vehicle Account transfer for the biennium. The available funds to spend in 2015-17 will be \$56,300,000.

He cautioned that although planned spending is scheduled at \$76,400,000, in order to maintain a \$12,000,000 balance by the end of the 2015–17 biennium spending must be limited to approximately \$44,300,000. Anticipated spending will likely fall between \$40,000,000 and \$45,000,000.

He noted that the RATA balance has been dropping since 2009 and the end of 2015 may see a year-end balance below \$10,000,000, which will prompt the delay of 2016 scheduled projects that are not moving toward advertisement as indicated by project development data from counties.

The obligation levels have affected the RATA balance over the years. When obligation levels are high, the balance drops; when they are lower, the balance increases. However, through the RAP Online web application, the counties have tracked project progress more closely, and this has encouraged higher spending rates even with lower obligation shown for years 2011–2014. The last allocation of funds, made by the CRABoard in April 2015, increased the obligation level to approximately \$133,000,000.

Mr. Hart noted the potential for additional allocation of \$39,000,000 in 2017-2019. Approximately \$24,000,000 of this would fully fund current, partially funded projects. The remaining \$15,000,000 would fund new projects. Many of the new projects would be smaller scope and move to construction quickly, requiring closer management of project schedules and greater assurances from counties of the accuracy of their spending plans.

He noted that as a first-in funding source, counties depend on the RATA to be able to pursue the time consuming design, permitting and right-of-way negotiations knowing that their project can arrive at and accomplish the construction phase as well. The

CRABoard has historically served this need by carrying a large over-obligation beyond the ensuing biennium's estimated revenue. If the current partially funded projects were fully funded at this time, the total obligation would be approximately \$133,000,000, requiring four biennia of revenue, 2015 to 2023, to cover this amount. Staff finds that CRABoard management of the RATA via over-obligation and timely delays of project construction, when necessary, has proven an effective way to keep the account balance low, while retaining enough funds to pay for projects that are ready for construction. Although most counties have expressed their general support for a call for projects, even if they are delayed reimbursement, there are issues with project scheduling that will become more pronounced with a new call.

Many large projects are currently scheduled out to 2020, which will continue to suppress the account balance. In addition, the current 2R and drainage projects will have a quick turn-around and will also keep pressure on the balance. Both of these factors are expected to suppress the balance to low levels. Adding new projects will apply additional undue pressure on the balance.

Some smaller counties expressed they cannot afford to carry the cost of their projects to support delayed RATA payment, and 2R projects especially would need immediate attention. Finally, new larger scope 3R and RC projects would increase in cost if a significant delay were imposed, making the original scope of work unattainable.

He summarized that the balance is at its lowest ever going into a biennium, and construction charges for the next three years, at least, are expected to keep it low; project scheduling and reimbursement for any new projects would be unstable given the already high over-obligation of RATA funds; the scope of work for projects delayed five to six years will be difficult to maintain by the counties, as has been evidenced in recent cost-induced scope changes; and overall delays benefit some counties that may be better able to leverage other fund sources to maintain a steady construction program, and yet harm smaller counties that rely more heavily on RAP and quick reimbursements to stabilize their programs and staffing levels, adversely affecting the competition and fairness on new applications.

Given the already high commitment to currently funded projects that need additional funding to complete, and to maintain parity of fund usage between counties and regions, staff recommends the CRABoard decline a call for new projects for the 2017-2019 biennium funding period; allocate the remaining 10% of the 2015-17 biennium revenue to current partially funded and new projects on the current array at the April 2016 CRABoard meeting; and allocate 2017–2019 estimated revenue to active partially funded projects from prior biennia at the April 2017 CRABoard meeting.

Staff further recommends that in the event the RATA balance should drop below \$10,000,000, projects which are scheduled for construction but have not accomplished the significant steps of permitting, design, right of way, etc., be delayed by the CRAB Executive Director prior to delaying projects that have accomplished the above listed project steps.

Second Vice-Chair Woods suggested that a call for projects be issued, but the Board determine at a future date whether to proceed with funding the new array.

Chair Snyder tabled the discussion until after the Public Hearing, and called for a brief recess.

#### **PUBLIC HEARING**

Chair Snyder called the public hearing on WSR 15-17-007 to order at 2:06 pm. Mr. Pohle presented staff's recommendations for WAC 136-25 Standard of Good Practice-Traffic Law Enforcement Expenditures.

WAC 136-25-010 is specific to WAC 136-150-020, 136-150-021, 136-150-022, and 136-150-030 relating to road levy, road levy diversion, and traffic law enforcement.

WAC 136-25-020 states that diversion of road levy funds may only be for traffic law enforcement within unincorporated areas of the county. To preserve RATA eligibility, road levy funds diverted pursuant to RCW 36.33.220 may only be used for traffic law enforcement within the unincorporated areas of counties, except those counties with a population of less than eight thousand, RCW 36.79.140 and WAC 136.150.030.

WAC 136-25-030 establishes eligible traffic law enforcement activities on county roads. For purposes of maintaining RATA eligibility, should the legislative authority vote and budget to divert road levy funds, the following traffic law enforcement activities occurring in unincorporated county areas are the only activities that can be funded by county road levy funds.

- (1) Speed limit and other traffic law enforcement:
- (2) Collision investigation documenting/reporting;
- (3) Oversize vehicle (weight, length, width, and height) enforcement;
- (4) Special emphasis patrols at the request of the county engineer or in cooperation with the WTSC or WSP;
- (5) Facilitating the removal of abandoned vehicles from the county road and rights of way at the request of the county engineer;
- (6) Facilitating the removal of roadway and right of way obstructions at the request of the county engineer:
- (7) Investigating illegal littering and dumping on county road rights of way at the request of the county engineer;
- (8) Sign damage investigation and enforcement at the request of the county engineer;
- (9) Road condition enforcement, including mud, water, debris, or spills;
- (10) Rights of way encroachment investigation and enforcement at the request of the county engineer;
- (11) Maintenance and construction zone traffic enforcement, typically at the request of the county engineer;
- (12) Road department vehicle collision investigation at the request of the county engineer; and

(13) Other activities clearly related to county road law enforcement needs, as mutually agreed upon in writing by the county road engineer and the county sheriff.

WAC 136-25-040 states that the certification required by WAC 136-150-022 shall be on a form provided by the county road administration board. Each county sheriff shall maintain adequate records of annual traffic law enforcement expenditures in such format and detail to demonstrate that the funds were used only for the traffic law enforcement activities set out in WAC 136-25-030.

WAC 136-25-050 states that the county road administration board shall provide model documents for counties to use to establish agreements (relationships) between the county legislative authority and the county sheriff and between the county road engineer and the county sheriff for the use of county road levy funds for traffic law enforcement. The agreements should list which activities set out in WAC 136-25-030 are subject to the agreement.

Chair Snyder opened the public comment portion of the hearing.

Mr. Blonien requested delay of adoption and formation of a workgroup to work toward consensus on the issues. This was supported by the all of the sheriffs present. Ms. Campbell noted that Thurston County supports the proposed WAC.

Chair Snyder closed the public comment portion of the hearing at 3:52 pm.

Commissioner Mielke suggested adding "the legislative authority" to WAC 136-25-030, Item 13. Second Vice-Chair Woods agreed, but noted that in that case "the county road engineer" should be removed, as he serves at the pleasure of the legislative authority.

Commissioner Mielke moved and Commissioner Schulte seconded to close the public hearing. **Motion passed unanimously.** Chair Snyder closed the public hearing on WSR 15-17-007 at 4:03 pm.

Commissioner Mielke moved and Commissioner Schulte seconded to form a committee comprised of sheriffs, CRABoard members, and CRAB staff to further discuss the issue, with the members to be appointed by Chair Snyder. **Motion passed unanimously.** 

Chair Snyder appointed Commissioner Schulte, Commissioner Coffman, and Mr. Storey, and asked the sheriffs present at the meeting to appoint four sheriffs to the committee. He directed Mr. Weber to select members of staff to serve on the committee, and asked that the committee report at the January 2016 CRABoard meeting.

Chair Snyder called for a brief recess.

#### **PUBLIC HEARING CONTINUED**

Chair Snyder opened the public hearing on WSR 15-17-006 at 4:24 pm. He noted that WAC 136-150-022 is tied to the previous matter, so will not be considered at this hearing. He also noted that the correct number is WAC 136-150-025, originally we requested using number 150-025. 150-025 was repealed year's back, therefore we will use number 136-150-025.

Mr. Pohle presented staff's recommendations for WAC 136-150-025 Ascertaining the expenditures for marine moorage and navigation purposes; and WAC 136-150-030 Identifying eligible counties. These changes and additions are necessary to fulfill CRAB's directives in regard to recently passed EHB 1868 regarding the use of county road funds for marine navigation and moorage purposes.

WAC 136-150-025states that in those counties in which road funds have been used for marine navigation and moorage purposes as specified in RCW 36.82.070, the county engineer shall submit a certification showing the amount of county road fund used for those activities related to marine navigation and moorage purposes performed contiguous with, adjacent to, or offshore concomitant to the county road right of way. Such certification shall be submitted to the county road administration board no later than April 1 of each year.

The proposed amendment for WAC 136-150-030 states that all counties with a population of less than eight thousand shall be eligible to receive RATA funds. Counties with a population greater than eight thousand shall be eligible to receive RATA funds only if, during the immediately preceding calendar year:

- (1) The actual expenditures for traffic law enforcement have been equal to or greater than either the amount of the diverted road levy budgeted for traffic law enforcement or the amount of road funds transferred to current expense to fund traffic law enforcement;
- (2) The amount of county road funds used beyond the county right of way for activities clearly associated with removal of fish passage barriers that are the responsibility of the county did not exceed twenty-five percent of the total cost of activities related to fish barrier removal on any one project and the total cost of activities related to fish barrier removal beyond the county right of way did not exceed one-half of one percent of the county's total annual road construction budget;
- (3) Any expenditures of the road levy for marine navigation and moorage by those counties eligible per RCW 36.82.070 were made from amounts deposited into a special account within the road fund for those purposes and, performed contiguous with, adjacent to, or offshore concomitant to the county road right of way.
- (4) All road funds that have been transferred to other funds have been used for legitimate road purposes;
- (((4))) (5) Revenues collected for road purposes have been expended on other governmental services only after authorization from the voters of that county under RCW 84.55.050; and
- (((5))) (6) County road levy funds

Chair Snyder noted that there were no members of the public present to comment, and no written comments had been received to date.

Second Vice-Chair Woods moved and Councilmember Lambert seconded to close the public hearing. **Motion passed unanimously.** Chair Snyder closed the public hearing on WSR 15-17-006 at 4:29 pm.

Following questions and discussion, Second Vice-Chair Woods moved and Commissioner Coffman seconded to adopt WAC 136-150-025 Ascertaining the expenditures for marine moorage and navigation purposes, and WAC 136-150-030 Identifying eligible counties. **Motion passed unanimously.** 

#### Consider Call for Projects continued.

Following questions and discussion, Commissioner Schulte moved and Second Vice-Chair Woods seconded to issue a call for new projects in the 2017-19 biennium, but the Board determine at a future date whether to proceed with funding the new array.

Motion passed unanimously.

#### **DIRECTOR'S REPORT**

#### **Director's Activities**

Mr. Weber reported on his recent activities. He noted that an SAO Accountability Audit will be conducted on CRAB for the fiscal year ending June 15, 2015. The audit is expected to begin in late November, and cost \$14,300.

#### **2014 Meeting Schedule**

Mr. Weber presented staff's recommendations for the 2016 CRABoard meeting schedule. Following discussion, the dates were set as January 21-22, April14-15, July 28-29, and October 27-28.

#### Approve Annual Certification Form

Mr. Weber noted that the only changes are to reflect the current reporting period dates. Mr. Pohle noted that next year, the form will be modified to include the new reporting requirements for marine navigation and moorage. Vice-Chair Stacy moved and Mr. Storey seconded to approve the 2015 Annual Certification Form. **Motion passed unanimously.** 

#### 2015-17 Current Budget Status

Mr. Weber noted a report from Chad Johnson of DES stating that the September 2015 financial report shows the agency has spent \$14,161 less in operating funds than planned-to-date. The agency is right on track for spending. The following is a brief explanation from Mr. Johnson on the variances between allotment assumptions and the actual expenditures:

Salaries & Benefits: Very minor under-expenditures.

Goods & Services: **Object EB** Communications – This under expenditure is due to the change in how some bills are coded for DES. They are now coded to EL. **Object EL** Data Processing – This is the offset to the EB above. The plan of the two objects is underspent in total. Allotments will be adjusted in the future when a quarterly update is necessary.

Travel: Travel is over-expended overall but should come back into plan as the fiscal year goes on

Capital Outlays: A few expenditures to date, no plan for this because the transportation budget was not funded for the employee raises. When CRAB receives the funding for the pay increases this will be allotted in objects that are discretionary since we have already planned the labor expenditures.

Capital Funding: Mr. Johnson did a Capital allotment adjustment in the month of October to match the expenditure plan to Mr. Hart's plan. He has been working with Mr. Hart analyzing and making sure the fund balance is healthy enough for all distributions.

#### **Decision Package Submittal**

Mr. Weber reported that a supplemental budget request has been submitted, asking for an increase of spending authority of \$9.5 million to RATA, which agrees with the revenue estimate from OFM and projected program costs. The request notes that if the increase is not granted, \$15 million in overall project costs will be delayed or cancelled statewide.

Chair Snyder recessed the meeting at 4:54 pm on October 29, 2015. The CRABoard meeting will resume October 30, 2015 at 8:30 am.

# County Road Administration Board Friday, October 30, 2015

#### CALL TO ORDER

The second day of the fall CRABoard meeting was called to order by Chair Snyder at 8:30 am on October 30, 2015.

#### WSACE PRESENTATION

Mr. Rowe presented the draft agenda for the upcoming Washington State Association of County Engineers (WSACE) Annual Meeting, to be held in conjunction with the WSAC County Leaders Conference, November 17-20 in Skamania.

#### MASON COUNTY AUDIT UPDATE

Mr. Monsen reported that in a State Auditor's Office (SAO) Accountability Audit for 2012:

"The Equipment Rental and Revolving Fund did not charge funds equitably. Beginning in 2010, the rates developed through cost allocation plans were not applied equitably. From 2010 through 2012, the Board of Commissioners reduced the long-term vehicle, computer and telephone amounts owed for most Current Expense departments, and eliminated these charges in 2013. However, departments outside of Current Expense, and the remaining Current Expense departments continued to be charged based on the plan. ...

The ER&R Fund had funds available that allowed for reducing the amount charged. At the end of 2012, unrestricted funds were \$7.8 million, while expenses were less than \$3 million. However, all funds should have been reduced in an equitable manner. ..."

And in an SAO Accountability Audit for 2013:

Status of prior audit findings --- The Equipment Rental and Revolving Fund did not charge funds equitably.

"This finding has been partially resolved.

- The Equipment Rental and Revolving Fund revised its rates for 2014 and charged all departments in accordance with the plan.
- An interfund loan was established to repay the \$348,672 vehicle cash out over three years.
- The 2015 adopted budget includes repayment of the excessive markup of \$483,237 for Road Fund materials.
- While there is agreement to correct the \$2,911,752 underpaid by departments not charged full rates, a formal plan has not been adopted."

Mr. Monsen noted that since the detailed financial analysis, recommendations, and formal actions have yet to be finalized by Mason County, the financial values presented below, as well as in the SAO "findings" on the previous page, should be considered "order of magnitude" numbers meant for discussion purposes only.

It is clear from the review of various Mason's Board of County Commissioner minutes that during 2009 and 2010, it was an intentional act to reduce equipment rental rates for selected vehicles and other Equipment Rental and Revolving (ER&R) services in order reduce budget costs for Current Expense. That being said, it is also very clear that the rates previously charged by ER&R were intentionally set higher than actual needs in order to build a reserve, but without clarity as to its long term purpose or equity between financial contributors.

At the end of 2009, the ER&R Fund balance was approximately \$8 million. By the end of 2013, the fund balance had dropped to under \$6 million. Even though a number of factors and individual transactions ultimately affect this fund balance reduction, it is fair to say that the magnitude of the reduction can be attributed entirely to the reduction in charges to Current Expense.

The early internal analysis of this situation has focused on the historical undercharges. However, since the past fund balance is now recognized as being larger than actually needed, it does not make sense for the solution to simply be Mason County's ER&R Fund collecting "back charges".

Mr. Monsen noted that the statutory requirements of having an ER&R Fund is for county road related equipment and materials. A county "may" use the fund for other county fleet and operational purposes. While it is a "best management" practice to treat all ER&R managed resources exactly the same, the statutory requirements guiding his review focus on protection of the Road Fund.

Based on his analysis to date, and due to the excess fund balance that had been created in ER&R prior to 2010, it appears that the ER&R Fund undercharges likely consumed all of the Current Expense financial equity previously held within the fund, with the result being that no cash reserves are available today for any Current Expense vehicle replacements. It does not appear that Road Fund-related ER&R resources have been negatively impacted at this point, but the situation must be monitored very closely until finally resolved

Mr. Monsen has discussed the matter with Mason County and they concur with this general conclusion. The County also appears to be committed to finalize their financial and policy analysis in order to ensure there is clear short-term and long-term policy and guidance on the operational purposes of the ER&R Fund, and to regularly review and update; establish "equity shares" for the current ER&R Fund resources between the various fleet service users, based on historical use and contributions; and enhance

accounting practices to maintain an equity balance sheet in order to protect restricted fund contributions.

Mr. Monsen introduced Ms. McFadden and Mr. Pinter, who gave additional information to the Board. Mr. Pinter noted that the county has developed a plan to pay back the ER&R fund. The SAO had initially agreed, but recently decided they wanted to reconsider the method used to arrive at the beginning balance of the funds in 2010. He reported that the county intends to move forward, and will possibly hold a hearing on the issue on November 24.

#### **DEPUTY DIRECTOR'S REPORT**

#### **County Engineers/Public Works Directors**

Mr. Olsen noted the following changes in County Engineers since the July 2015 CRABoard meeting:

- 1. Benton County announced that County Engineer/PWD Dan Ford, PE would resign September 11, 2015. On September 4, 2015, Benton County appointed Matthew Rassmussen, PE as County Engineer, effective September 1, 2015.
- Asotin County appointed Dustin Johnson, PE as County Engineer, effective
  October 12, 2015. As Mr. Johnson is not currently licensed in Washington State,
  Asotin County is working under an existing inter-local agreement for engineering
  services through Garfield County until he has obtained licensure.
- 3. Wahkiakum County announced that County Engineer/PWD Peter Ringen, PE would resign September 30, 2015. On October 13, 2015, Wahkiakum County appointed Paul Lacy, PE as Acting County Engineer, effective October 13, 2015. CRAB staff is currently working with Wahkiakum County to correct several issues regarding this process. Mr. Olsen noted that Mr. Lacy is a current WSDOT employee who is going to Wahkiakum County one day a week to perform the CE duties. The county's organizational chart also needs to be changed, as it does not meet statutory requirements.

#### **County Visits completed since July 2015**

Official County Visits were conducted in Columbia, Garfield, Whitman, Spokane, Douglas, Lewis, and Whatcom Counties.

Numerous contacts with County Engineers took place in other venues.

#### **State Auditor's Report**

The 1997 State Auditor Office (SAO) audit of CRAB concluded that the minutes of the Board meetings needed specific mention of SAO audits of the counties and of any findings that might relate to the statutory responsibilities of CRAB. The minutes also need to reflect any recommendations from the CRABoard to staff in response to the audits. This report details our staff procedures to satisfy the SAO.

CRAB has reviewed 60 audit reports representing 37 counties since the July 2015 board meeting. Thirteen audits contained a total of 15 new findings issued and four involved County Road Funds in some form. Any audits with "Y" under "Co. Rd?" column, reveal substantive findings involving County Road Funds.

Report #	Entity/Description	Report Type	Audit Period	Release Date	New Finding#	Co.Rd.?	PrevFind#	Status
1014621	Snohomish County	CAFR	01/01/2014 to 12/31/2014	7/20/2015				
1014660	Kitsap County	Financial and Federal	01/01/2014 to 12/31/2014	8/13/2015	1	N		
1014726	Skagit County	Financial and Federal	01/01/2014 to 12/31/2014	7/23/2015				
1014736	Yakima County	CAFR	01/01/2014 to 12/31/2014	7/24/2015				
1014758	Benton County	Financial and Federal	01/01/2014 to 12/31/2014	8/3/2015				
1014764	Clark County	CAFR	01/01/2014 to 12/31/2014	7/23/2015				
1014799	Skagit County	Accountability	01/01/2014 to 12/31/2014	8/17/2015				
1014846	Whatcom County	Accountability	01/01/2014 to 12/31/2014	8/24/2015				
1014853	Whatcom County	Financial and Federal	01/01/2014 to 12/31/2014	8/24/2015				
1014900	Lewis County GASB 68	Attestation Engagements	07/01/2013 to 06/30/2014	8/27/2015				
1014907	Wahkiakum County	Accountability	01/01/2013 to 12/31/2014	9/10/2015				
1014918	Wahkiakum County	Financial and Federal	01/01/2014 to 12/31/2014	9/10/2015				
1014920	King County AUP	Attestation Engagements	01/01/2014 to 12/31/2014	8/24/2015				
1014924	Asotin County	Financial and Federal	01/01/2014 to 12/31/2014	9/3/2015				
1014933	Lewis County	Accountability	01/01/2014 to 12/31/2014	8/31/2015				
1014953	Lewis County	Financial and Federal	01/01/2014 to 12/31/2014	8/31/2015				
1014974	King County	Financial and Federal	01/01/2014 to 12/31/2014	8/31/2015	1	N	1	NCR
1015006	Chelan County	Accountability	01/01/2014 to 12/31/2014	9/24/2015			1	NCR
1015017	Yakima County	Fraud	03/01/2013 to 01/31/2015	9/17/2015	1	N		
1015018	Snohomish County	Financial and Federal	01/01/2014 to 12/31/2014	9/17/2015				
1015047	Columbia County	Financial and Federal	01/01/2014 to 12/31/2014	9/21/2015				
1015090	San Juan County	Accountability	01/01/2014 to 12/31/2014	9/14/2015				
1015092	San Juan County	Financial and Federal	01/01/2014 to 12/31/2014	9/14/2015				
1015094	Yakima County	Financial and Federal	01/01/2014 to 12/31/2014	9/17/2015	1	N		
1015103	Pacific County	Accountability	01/01/2013 to 12/31/2014	9/24/2015			1	PC(CR)
1015109	Clark County	Financial and Federal	01/01/2014 to 12/31/2014	9/21/2015			1	NCR
1015110	Adams County	Financial and Federal	01/01/2014 to 12/31/2014	9/17/2015			1	NCR
1015130	Pacific County	Financial and Federal	01/01/2014 to 12/31/2014	9/24/2015				
1015142	Garfield County	Financial and Federal	01/01/2014 to 12/31/2014	9/24/2015				
1015143	Lincoln County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015				
1015144	Lincoln County	Accountability	01/01/2013 to 12/31/2014	9/28/2015				

Report #	Entity/Description	Report Type	Audit Period	Release Date	New Finding#	Co.Rd.?	PrevFind#	Status
	Whitman County	Financial and Federal	01/01/2014 to 12/31/2014	9/21/2015	1	N	1	NCR
1015162	Grays Harbor County	Financial and Federal	01/01/2014 to 12/31/2014	9/30/2015			1	NCR
1015163	Grays Harbor County	Accountability	01/01/2014 to 12/31/2014	9/30/2015				
1015180	Klickitat County	Accountability	01/01/2014 to 12/31/2014	9/28/2015				
1015195	Klickitat County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015	1	Υ	1	FC(CR)
1015198	Spokane County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015	1	N	2	FC(CR)
1015199	Kittitas County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015	1	Υ		
1015204	Pend Oreille County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015				
1015205	Pend Oreille County	Accountability	01/01/2014 to 12/31/2014	9/28/2015				
1015209	Walla Walla County	Financial and Federal	01/01/2014 to 12/31/2014	9/24/2015				
1015226	Chelan County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015	2	N	1	NCR
1015231	Jefferson County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015	1	N		
1015234	Island County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015			1	PC(CR)
1015242	Pierce County	Financial and Federal	01/01/2014 to 12/31/2014	9/30/2015				
1015250	Franklin County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015				
1015277	Douglas County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015				
1015281	Ferry County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015			2	NCR
1015282	Grant County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015				
1015286	Skamania County	Financial and Federal	01/01/2014 to 12/31/2014	9/28/2015	1	N	2	NCR
1015310	Clallam County	Financial and Federal	01/01/2014 to 12/31/2014	9/30/2015				
1015312	Mason County	Financial and Federal	01/01/2014 to 12/31/2014	9/30/2015	1	Υ	2	PC(CR)
1015313	Mason County	Financial and Federal	01/01/2013 to 12/31/2013	9/30/2015	2	Υ	1	NCR
1015323	Cowlitz County	Financial and Federal	01/01/2014 to 12/31/2014	9/30/2015				
1015333	Clallam County GASB 68	Attestation Engagements	07/01/2013 to 06/30/2014	10/8/2015				
1015361	Douglas County GASB 68	Attestation Engagements	07/01/2013 to 06/30/2014	10/15/2015				
1015377	Kittitas County GASB 68	Attestation Engagements	07/01/2013 to 06/30/2014	10/15/2015				
1015379	Yakima County GASB 68	Attestation Engagements	07/01/2013 to 06/30/2014	10/15/2015				
1015407	Pierce County	Attestation Engagements	07/01/2013 to 06/30/2014	10/15/2015				
NCR	Non County Road							
FC(CR)	Fully Corrected (Co. Rd.)							
PC(CR)	Partially Corrected (Co. Rd.							

#### **Deputy Director's Activities**

Mr. Olsen reported on his activities since the August 2013 CRABoard meeting.

#### **Maintenance Manager's Report**

Mr. Olsen noted that Bob Moorhead, CRAB Maintenance Manager, was attending the American Public Works Association Conference in Yakima. He reported on Mr. Moorhead's recent activities, progress on the Gravel Roads Study, and training hosted by CRAB since July 2015, as well as training sessions scheduled for November and December. Mr. Moorhead will present a draft report on the Gravel Roads Study at the January 2016 CRABoard meeting, and a final report at the April 2016 CRABoard meeting.

#### INFORMATION SERVICES REPORT

Mr. Hillesland presented the agenda for the 26<sup>th</sup> Annual Road Design Conference, to be held November 3-5 in Chelan.

He reported on the recent Mobility release, which included report modification abilities and added the Systemic Safety Tool.

Mr. Hagenlock reported on the Systemic Safety Tool and gave a brief demonstration. Staff is pursuing grant opportunities to assist in data collection for the next phase of the project.

#### **COMPLIANCE AND DATA ANALYSIS REPORT**

Mr. Pohle reiterated the changes in County Engineers' offices since July 2015 as noted in Mr. Olsen's prior report.

He provided detail on three county audits for 2014:

Klickitat County: the county had one finding that was road fund related. They did not comply with allowable cost requirements on a federally funded road project and requested \$16,637.00 reimbursement for a contractor that did not work on the project. Once the county was aware of the mistake, they promptly notified the granting agency and repaid the funds.

Pacific County: from a prior audit for 2011-2012, the county has one finding, partially corrected, that was road fund related. The county allocated shared services costs in excess of \$8.3 million without adequate documentation that the costs were fair and equitable. This finding also contained a component of \$493,466.00 of traffic law enforcement costs without adequate documentation to prove proper use of restricted funds. This has been partially resolved and staff continues to monitor the issue.

Skamania County: Staff has been monitoring a continuing finding which affects the Road Fund. For at least three consecutive audits, the SAO has issued a finding that the county's financial condition continues to decline and is at risk of not being able to meet its current obligations and maintain services. Staff continues to support the county's Public Works staff on a consultative basis.

Mr. Pohle reported on his other activities since July 2015.

#### INTERGOVERNMENTAL POLICY

Mr. Monsen noted travel to and general discussions since the July 2015 CRABoard meeting at the Mason, Chelan, Benton, Grant, Okanogan, Skagit, and King County Engineer offices.

He reported on his other meetings and activities.

Meeting adjourned by Chair Snyder at 10:56 am.

He noted that the County Engineers' Training scheduled for December 8-10 at the CRAB offices has 13 participants registered from eight counties, with four more on a waiting list. Customized training was held in Whatcom County on October 8 with 23 participants, and again on October 20 with nine participants.

Chairman			
ATTEST:			

Category	BI Allotment	BITD Allotment	BITD Expenditures	BITD Variance	BI Variance
Salaries and Wages	3,060,242	778,304	761,405	16,899	2,298,837
Employee Benefits	921,455	230,574	230,388	186	691,067
Goods and Other Services	658,306	171,282	162,914	8,368	495,392
Travel	114,001	20,421	35,575	(15,154)	78,426
Capital Outlays	0	0	8,597	(8,597)	(8,597)
Grants, Benefits & Client Services	90,144,000	33,052,000	26,036,670	7,015,330	64,107,330
Interagency Reimbursements	(21,004)	(21,004)	(20,979)	(25)	(25)
Sum:	94,877,000	34,231,577	27,214,569	7,017,008	67,662,431
Sum without Grants:	4,733,000	1,179,577	1,177,900	1,677	3,555,100

Categ	ory	FM Allotment	FM Expenditure	FM Variance	BITD Allotment	BITD Expenditures	BITD Variance
Salar	ies and Wages	141,974	122,792	19,182	778,304	761,405	16,899
AA	State Classified	107,090	105,531	1,559	658,020	657,058	962
AC	State Exempt	17,080	17,261	(181)	102,480	103,566	(1,086)
AS	Sick Leave Buy-Out	2,241	0	2,241	2,241	0	2,241
AT	Terminal Leave	15,563	0	15,563	15,563	780	14,783
Empl	oyee Benefits	37,525	36,687	838	230,574	230,388	186
ВА	Old Age and Survivors Insurance	7,698	7,173	525	47,148	45,910	1,238
BB	Retirement and Pensions	13,783	13,728	55	84,417	85,038	(621)
ВС	Medical Aid & Industrial Insurance	1,122	603	519	6,732	3,788	2,945
BD	Health, Life & Disability Insurance	13,121	13,440	(319)	81,246	84,851	(3,605)
ВН	Hospital Insurance (Medicare)	1,801	1,743	58	11,031	10,803	228
Good	s and Other Services	29,398	34,700	(5,302)	171,282	162,914	8,368
EA	Supplies and Materials	500	112	388	3,000	1,795	1,205
EB	Communications/Telecommunications	2,098	871	1,227	12,560	5,656	6,904
EC	Utilities	1,166	24	1,142	6,996	4,642	2,354
ED	Rentals and Leases - Land & Buildings	9,799	9,799	0	58,794	58,792	2
EE	Repairs, Alterations & Maintenance	55	0	55	104	285	(181
EF	Printing and Reproduction	375	128	247	2,250	1,106	1,144
EG	Employee Prof Dev & Training	1,666	500	1,166	9,996	7,318	2,678
EH	Rental & Leases - Furn & Equipment	214	192	22	1,199	1,134	65
EJ	Subscriptions	781	885	(104)	781	1,335	(554
EK	Facilities and Services	625	926	(301)	3,750	3,150	600
EL	Data Processing Services (Interagency)	3,124	3,520	(396)	18,744	21,565	(2,821)
EM	Attorney General Services	124	35	89	744	1,722	(978
EN	Personnel Services	0	98	(98)	0	1,937	(1,937
EP	Insurance	0	0	0	1,049	1,817	(768
ER	Other Contractual Services	5,747	5,672	75	34,511	34,146	365
ES	Vehicle Maintenance & Operating Cst	290	141	149	300	214	86
ET	Audit Services	0	11,882	(11,882)	0	12,683	(12,683
EW	Archives & Records Management Svcs	125	0	125	250	184	66

Category	FM Allotment	FM Expenditure	FM Variance	BITD Allotment	BITD Expenditures	BITD Variance
EY Software Licenses and Maintenance	2,709	0	2,709	16,254	3,763	12,491
EZ Other Goods and Services	0	(85)	85	0	(331)	331
Travel	3,412	5,003	(1,591)	20,421	35,575	(15,154)
GA In-State Subsistence & Lodging	2,312	2,337	(25)	13,872	19,570	(5,698)
GC Private Automobile Mileage	836	0	836	5,053	3,731	1,322
GD Other Travel Expenses	264	613	(349)	1,496	723	773
GF Out-Of-State Subsistence & Lodging	0	782	(782)	0	782	(782)
GG Out-Of-State Air Transportation	0	286	(286)	0	286	(286)
GN Motor Pool Services	0	984	(984)	0	10,483	(10,483)
Capital Outlays	0	1,367	(1,367)	0	8,597	(8,597)
JA Noncapitalized Assets	0	879	(879)	0	6,803	(6,803)
JB Noncapitalized Software	0	489	(489)	0	1,794	(1,794)
Grants, Benefits & Client Services	3,062,250	2,576,088	486,162	33,052,000	26,036,670	7,015,330
NZ Other Grants and Benefits	3,062,250	2,576,088	486,162	33,052,000	26,036,670	7,015,330
Interagency Reimbursements	0	0	0	(21,004)	(20,979)	(25)
SA Salaries and Wages	0	0	0	(15,330)	(15,480)	150
SB Employee Benefits	0	0	0	(5,674)	(5,499)	(175)
Total Dollars	3,274,559	2,776,638	497,921	34,231,577	27,214,569	7,017,008

Fund 102- Rural Arterial Trust Account Summary

Category	BI Allotment	BITD Allotment	BITD Expenditures	BITD Variance	BI Variance
Salaries and Wages	722,361	178,980	177,479	1,501	544,882
Employee Benefits	218,778	54,390	53,980	410	164,798
Goods and Other Services	23,940	6,665	5,714	951	18,226
Travel	3,921	597	1,229	(632)	2,692
Capital Outlays	0	0	301	(301)	(301)
Grants, Benefits & Client Services	47,094,000	18,862,250	11,847,331	7,014,919	35,246,669
Sum:	48,063,000	19,102,882	12,086,033	7,016,849	35,976,967
Sum without Grants:	969,000	240,632	238,702	<u>1,930</u>	730,298

Category	FM Allotment	FM Expenditure	FM Variance	BITD Allotment	BITD Expenditures	BITD Variance
Salaries and Wages	29,830	29,608	222	178,980	177,479	1,501
AA State Classified	29,830	29,608	222	178,980	177,479	1,501
Employee Benefits	9,065	9,002	63	54,390	53,980	410
BA Old Age and Survivors Insurance	1,849	1,800	49	11,094	10,792	302
BB Retirement and Pensions	3,311	3,310	1	19,866	19,842	24
BC Medical Aid & Industrial Insurance	154	152	2	924	913	11
BD Health, Life & Disability Insurance	3,318	3,318	0	19,908	19,908	(0)
BH Hospital Insurance (Medicare)	433	421	12	2,598	2,524	74
Goods and Other Services	1,162	1,217	(55)	6,665	5,714	951
EA Supplies and Materials	17	4	13	102	63	39
EB Communications/Telecommunications	78	31	48	440	198	242
EC Utilities	40	1	39	240	162	78
ED Rentals and Leases - Land & Buildings	337	343	(6)	2,022	2,058	(36)
EE Repairs, Alterations & Maintenance	0	0	0	7	10	(3)
EF Printing and Reproduction	13	4	9	78	39	39
EG Employee Prof Dev & Training	57	18	40	342	256	86
EH Rental & Leases - Furn & Equipment	21	7	14	41	40	1
EJ Subscriptions	52	31	21	52	47	5
EK Facilities and Services	22	32	(10)	132	110	22
EL Data Processing Services (Interagency)	107	123	(16)	642	755	(113)
EM Attorney General Services	4	1	3	24	60	(36)
EN Personnel Services	0	3	(3)	0	68	(68)
EP Insurance	0	0	0	36	64	(28)
ER Other Contractual Services	194	199	(5)	1,193	1,195	(2)
ES Vehicle Maintenance & Operating Cst	0	5	(5)	10	7	3
ET Audit Services	0	416	(416)	0	444	(444)
EW Archives & Records Management Svcs	4	0	4	8	6	2
EY Software Licenses and Maintenance	216	0	216	1,296	132	1,164
EZ Other Goods and Services	0	0	0	0	0	(0)
Travel	108	175	(67)	597	1,229	(632)
GA In-State Subsistence & Lodging	73	82	(9)	438	669	(231)

Category	FM Allotment	FM Expenditure	FM Variance	BITD Allotment	BITD Expenditures	BITD Variance
GC Private Automobile Mileage	13	0	13	115	131	(16)
GD Other Travel Expenses	22	21	1	44	25	19
GF Out-Of-State Subsistence & Lodging	0	27	(27)	0	27	(27)
GG Out-Of-State Air Transportation	0	10	(10)	0	10	(10)
GN Motor Pool Services	0	34	(34)	0	367	(367)
Capital Outlays	0	48	(48)	0	301	(301)
JA Noncapitalized Assets	0	31	(31)	0	238	(238)
JB Noncapitalized Software	0	17	(17)	0	63	(63)
Grants, Benefits & Client Services	1,862,250	1,376,088	486,162	18,862,250	11,847,331	7,014,919
NZ Other Grants and Benefits	1,862,250	1,376,088	486,162	18,862,250	11,847,331	7,014,919
Total Dollars	<u>1,902,415</u>	<u>1,416,139</u>	486,276	19,102,882	12,086,033	7,016,849

Category	BI Allotment	BITD Allotment	BITD Expenditures	BITD Variance	BI Variance
Salaries and Wages	1,519,084	389,774	367,123	22,651	1,151,961
Employee Benefits	441,957	109,866	109,036	830	332,921
Goods and Other Services	274,147	71,939	68,403	3,536	205,744
Travel	47,812	8,130	15,176	(7,046)	32,636
Capital Outlays	0	0	3,602	(3,602)	(3,602)
Grants, Benefits & Client Services	10,706,000	5,353,000	5,352,900	100	5,353,100
Sum:	12,989,000	<u>5,932,709</u>	<u>5,916,240</u>	<u>16,469</u>	7,072,760
Sum without Grants:	2,283,000	579,709	<u>563,340</u>	<u>16,369</u>	<u>1,719,660</u>

Category	FM Allotment	FM Expenditure	FM Variance	BITD Allotment	BITD Expenditures	BITD Variance
Salaries and Wages	79,799	61,335	18,464	389,774	367,123	22,651
AA State Classified	44,915	44,074	841	269,490	263,557	5,933
AC State Exempt	17,080	17,261	(181)	102,480	103,566	(1,086)
AS Sick Leave Buy-Out	2,241	0	2,241	2,241	0	2,241
AT Terminal Leave	15,563	0	15,563	15,563	0	15,563
Employee Benefits	18,311	17,967	344	109,866	109,036	830
BA Old Age and Survivors Insurance	3,844	3,444	400	23,064	22,024	1,040
BB Retirement and Pensions	6,882	6,857	25	41,292	41,044	248
BC Medical Aid & Industrial Insurance	495	285	210	2,970	1,687	1,283
BD Health, Life & Disability Insurance	6,191	6,510	(319)	37,146	39,064	(1,918)
BH Hospital Insurance (Medicare)	899	871	28	5,394	5,216	178
Goods and Other Services	12,324	14,575	(2,251)	71,939	68,403	3,536
EA Supplies and Materials	210	47	163	1,260	752	508
EB Communications/Telecommunications	878	365	513	5,268	2,370	2,898
EC Utilities	489	10	479	2,934	1,945	989
ED Rentals and Leases - Land & Buildings	4,110	4,106	4	24,660	24,634	26
EE Repairs, Alterations & Maintenance	0	0	0	42	120	(78)
EF Printing and Reproduction	157	53	104	942	463	479
EG Employee Prof Dev & Training	699	210	490	4,194	3,066	1,128
EH Rental & Leases - Furn & Equipment	84	80	4	504	475	29
EJ Subscriptions	329	371	(42)	329	560	(231)
EK Facilities and Services	262	388	(126)	1,572	1,320	252
EL Data Processing Services (Interagency)	1,310	1,475	(165)	7,860	9,036	(1,176)
EM Attorney General Services	52	15	37	312	721	(409)
EN Personnel Services	0	41	(41)	0	812	(812)
EP Insurance	0	0	0	440	761	(321)
ER Other Contractual Services	2,412	2,376	36	14,472	14,307	165
ES Vehicle Maintenance & Operating Cst	126	59	67	126	90	36
ET Audit Services	0	4,979	(4,979)	0	5,314	(5,314)
EW Archives & Records Management Svcs	53	0	53	106	77	29
EY Software Licenses and Maintenance	1,153	0	1,153	6,918	1,577	5,341
EZ Other Goods and Services	0	0	0	0	3	(3)
Travel	1,355	2,096	(741)	8,130	15,176	(7,046)

Category	FM Allotment	FM Expenditure	FM Variance	BITD Allotment	BITD Expenditures	BITD Variance
GA In-State Subsistence & Lodging	889	979	(90)	5,334	8,470	(3,136)
GC Private Automobile Mileage	359	0	359	2,154	1,563	591
GD Other Travel Expenses	107	257	(150)	642	303	339
GF Out-Of-State Subsistence & Lodging	0	328	(328)	0	328	(328)
GG Out-Of-State Air Transportation	0	120	(120)	0	120	(120)
GN Motor Pool Services	0	412	(412)	0	4,392	(4,392)
Capital Outlays	0	573	(573)	0	3,602	(3,602)
JA Noncapitalized Assets	0	368	(368)	0	2,850	(2,850)
JB Noncapitalized Software	0	205	(205)	0	752	(752)
Grants, Benefits & Client Services	0	0	0	5,353,000	5,352,900	100
NZ Other Grants and Benefits	0	0	0	5,353,000	5,352,900	100
Total Dollars	<u>111,789</u>	96,546	<u>15,243</u>	<u>5,932,709</u>	<u>5,916,240</u>	<u>16,469</u>

Category	BI Allotment	BITD Allotment	BITD Expenditures	BITD Variance	Bl Variance
Salaries and Wages	818,797	209,550	216,803	(7,253)	601,994
Employee Benefits	260,720	66,318	67,372	(1,054)	193,348
Goods and Other Services	360,219	92,678	88,798	3,880	271,421
Travel	62,268	11,694	19,170	(7,476)	43,098
Capital Outlays	0	0	4,694	(4,694)	(4,694)
Grants, Benefits & Client Services	32,344,000	8,836,750	8,836,439	311	23,507,561
Interagency Reimbursements	(21,004)	(21,004)	(20,979)	(25)	(25)
Sum:	33,825,000	9,195,986	9,212,296	(16,310)	24,612,704
Sum without Grants:	1,481,000	359,236	375,857	(16,621)	1,105,143

Category	FM Allotment	FM Expenditure	FM Variance	BITD Allotment	BITD Expenditures	BITD Variance
Salaries and Wages	32,345	31,850	495	209,550	216,803	(7,253)
AA State Classified	32,345	31,850	495	209,550	216,022	(6,472)
AS Sick Leave Buy-Out	0	0	0	0	0	0
AT Terminal Leave	0	0	0	0	780	(780)
Employee Benefits	10,149	9,718	431	66,318	67,372	(1,054)
BA Old Age and Survivors Insurance	2,005	1,929	76	12,990	13,094	(104)
BB Retirement and Pensions	3,590	3,561	29	23,259	24,151	(892)
BC Medical Aid & Industrial Insurance	473	165	308	2,838	1,187	1,651
BD Health, Life & Disability Insurance	3,612	3,612	(0)	24,192	25,878	(1,686)
BH Hospital Insurance (Medicare)	469	451	18	3,039	3,062	(23)
Goods and Other Services	15,912	18,907	(2,995)	92,678	88,798	3,880
EA Supplies and Materials	273	61	212	1,638	980	658
EB Communications/Telecommunications	1,142	476	666	6,852	3,088	3,764
EC Utilities	637	13	624	3,822	2,534	1,288
ED Rentals and Leases - Land & Buildings	5,352	5,350	2	32,112	32,100	12
EE Repairs, Alterations & Maintenance	55	0	55	55	156	(101)
EF Printing and Reproduction	205	70	135	1,230	604	626
EG Employee Prof Dev & Training	910	273	637	5,460	3,996	1,464
EH Rental & Leases - Furn & Equipment	109	105	4	654	619	35
EJ Subscriptions	400	483	(83)	400	729	(329)
EK Facilities and Services	341	505	(164)	2,046	1,720	326
EL Data Processing Services (Interagency)	1,707	1,922	(215)	10,242	11,775	(1,533)
EM Attorney General Services	68	19	49	408	940	(532)
EN Personnel Services	0	54	(54)	0	1,058	(1,058)
EP Insurance	0	0	0	573	992	(419)
ER Other Contractual Services	3,141	3,097	44	18,846	18,644	202
ES Vehicle Maintenance & Operating Cst	164	77	87	164	117	47
ET Audit Services	0	6,488	(6,488)	0	6,925	(6,925)
EW Archives & Records Management Svcs	68	0	68	136	100	36
EY Software Licenses and Maintenance	1,340	0	1,340	8,040	2,055	5,985
EZ Other Goods and Services	0	(85)	85	0	(334)	334
Travel	1,949	2,731	(782)	11,694	19,170	(7,476)

Category	FM Allotment	FM Expenditure	FM Variance	BITD Allotment	BITD Expenditures	BITD Variance
GA In-State Subsistence & Lodging	1,350	1,276	74	8,100	10,431	(2,331)
GC Private Automobile Mileage	464	0	464	2,784	2,037	747
GD Other Travel Expenses	135	334	(199)	810	395	415
GF Out-Of-State Subsistence & Lodging	0	427	(427)	0	427	(427)
GG Out-Of-State Air Transportation	0	156	(156)	0	156	(156)
GN Motor Pool Services	0	538	(538)	0	5,724	(5,724)
Capital Outlays	0	747	(747)	0	4,694	(4,694)
JA Noncapitalized Assets	0	480	(480)	0	3,714	(3,714)
JB Noncapitalized Software	0	267	(267)	0	980	(980)
Grants, Benefits & Client Services	1,200,000	1,200,000	0	8,836,750	8,836,439	311
NZ Other Grants and Benefits	1,200,000	1,200,000	0	8,836,750	8,836,439	311
Interagency Reimbursements	0	0	0	(21,004)	(20,979)	(25)
SA Salaries and Wages	0	0	0	(15,330)	(15,480)	150
SB Employee Benefits	0	0	0	(5,674)	(5,499)	(175)
Total Dollars	1,260,355	1,263,953	(3,598)	9,195,986	9,212,296	(16,310)

#### Office of Financial Management

# Two Way Fund and FTE Detail Version Compare by Fiscal Year

**Agency: 406 - County Road Administration Board** 

Version: 51 - 2016 Supplemental-Gov Proposed

**Version: 50 - 2016 Supp Agency Request** 

Dollars in Thousands

	Version: 51 (Trans. + Omni.)			Version: 50 (Trans. + Omni.)		Version: 51 (Trans. + Omni.)		Version: 50 (Trans. + Omni.)	
	Fiscal Year 1 FTEs	Fiscal Year 2 FTEs	Fiscal Year 1 FTEs	Fiscal Year 2 FTEs	iscal Year 1 Funds	Fiscal Year 2 Funds	iscal Year 1 Funds	Fiscal Year 2 Funds	
2015-17 Expenditure Authority	17.2	17.2	17.2	17.2	47,520	47,357	47,520	47,357	
<b>Current Biennium Fund Totals</b>	17.2	17.2	17.2	17.2					
<ul><li>102-1 Rural Arterial Trust Account-State</li><li>108-1 Motor Vehicle Account-State</li><li>186-1 County Arterial Preservation Acct-State</li></ul>					23,843 6,500 17,177	24,220 6,489 16,648	23,843 6,500 17,177	24,220 6,489 16,648	
92D Audit Services 108-1 Motor Vehicle Account-State					13				
92E Legal Services 108-1 Motor Vehicle Account-State					16	17			
92F Office of Chief Information Officer 108-1 Motor Vehicle Account-State						1			
92K DES Central Services 108-1 Motor Vehicle Account-State					18	44			
92L Core Financial Systems Replacement 108-1 Motor Vehicle Account-State						1			
92T Time, Leave and Attendance System 108-1 Motor Vehicle Account-State					2				
AH Increase Authority									

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#### Office of Financial Management

# Two Way Fund and FTE Detail Version Compare by Fiscal Year

**Agency: 406 - County Road Administration Board** 

Version: 51 - 2016 Supplemental-Gov Proposed

**Version: 50 - 2016 Supp Agency Request** 

Dollars in Thousands

	Version: 51 (Trans. + Omni.)		Version: 50 (Trans. + Omni.)		Version: 51 (Trans. + Omni.)		Version: 50 (Trans. + Omni.)	
	Fiscal Year 1 FTEs	Fiscal Year 2 FTEs	Fiscal Year 1 FTEs	Fiscal Year 2 FTEs	Fiscal Year 1 Funds	Fiscal Year 2 Funds	Fiscal Year 1 Funds	Fiscal Year 2 Funds
102-1 Rural Arterial Trust Account-State							4,500	4,500
G06 State Public Employee Benefits Rate					(9)	4		
102-1 Rural Arterial Trust Account-State					(2)	1		
108-1 Motor Vehicle Account-State					(5)	2		
186-1 County Arterial Preservation Acct-State					(2)	1		
GL9 General Wage Incr-State Employees					51	86		
102-1 Rural Arterial Trust Account-State					12	20		
108-1 Motor Vehicle Account-State					25	42		
186-1 County Arterial Preservation Acct-State					14	24		
Total Maintenance Level					47,611	47,510	52,020	51,857
% Change from Current Biennium					0.2%	0.3%	9.5 %	9.5 %
AH Increase Authority								
102-1 Rural Arterial Trust Account-State					4,500	4,500		
2015-17 Total Proposed Budget					52,111	52,010	52,020	51,857
% Change from Current Biennium					9.7%	9.8%	9.5 %	9.5 %
2015-17 Budget Fund Summary Totals	17.2	17.2	17.2	17.2				
102-1 Rural Arterial Trust Account-State					28,353	28,741	28,343	28,720
108-1 Motor Vehicle Account-State					6,569	6,596	6,500	6,489

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#### Office of Financial Management

### Two Way Fund and FTE Detail Version Compare by Fiscal Year

Agency: 406 - County Road Administration Board

12/17/15 1:37 PM

**Version: 51 - 2016 Supplemental-Gov Proposed** 

**Version: 50 - 2016 Supp Agency Request** 

Dollars in Thousands

	Version: 51 (Trans. + Omni.)			Version: 50 (Trans. + Omni.)		on: 51 + Omni.)	Version: 50 (Trans. + Omni.)	
_	Fiscal Year 1 FTEs	Fiscal Year 2 FTEs	Fiscal Year 1 FTEs	Fiscal Year 2 FTEs	iscal Year 1 Funds	iscal Year 2 Funds	iscal Year 1 Funds	iscal Year 2 Funds
					17,189	16,673	17,177	16,648

186-1 County Arterial Preservation Acct-State

#### **AH Increase Authority**

The Rural Arterial Trust Account (102-1) was established to programmatically address construction and reconstruction needs that exist within the federally designated rural areas of Washington's counties. It is a statutorily recognized portion of the counties' share of the motor vehicle fuel tax distribution.

3

#### Office of Financial Management

# Two Way Fund and FTE Detail Version Compare by Fiscal Year

**Agency: 406 - County Road Administration Board** 

Version: 51 - 2016 Supplemental-Gov Proposed

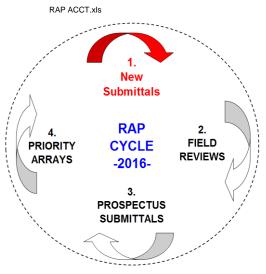
**Version: 50 - 2016 Supp Agency Request** 

Dollars in Thousands

<u>Parameter</u> Biennium	Entered As 2015-17
Agency	406
Version 1	51
Version 1 Option	В
Version 2	50
Version 2 Option	В
Program	
Sub Program	
Without Codes	N
Include Supporting Text	Υ

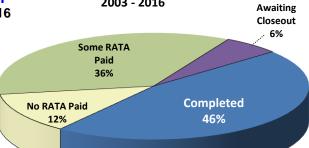
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#### **PROJECT STATUS:**

	***************************************					(Two Biennia)		Current	
Billing Phase	<u>e</u>	'83-'03	'03-'05	'05-'07	'07-'09	'09-'13	'13-'15	'15-'17	TOTAL
Complet	ed	886	42	26	38	23	6	1	1022
Awaiting Closeout			2		1	3	6		12
Some R	ATA paid	1		2	5	18	36	11	73
No RATA	A Paid						2	23	25
TOTAL		887	44	28	44	44	50	35	1132

#### **FUND STATUS:**

Anticipated F	Revenue	to en	d of	'15 -	'17	<b>Biennium:</b>
---------------	---------	-------	------	-------	-----	------------------

Antioipatoa Novoliao to olia oi 10 11 Bioliniaini		
Fuel tax receipts and interest through June, 2015		522,051,074
Estimated fuel tax receipts, interest and MVA Tra	nsfers July 2015 thru June 2017	39,531,400
·	Total estimated revenue	561,582,474
RAP Expenditures to date:		
To Completed Projects		471,526,427
To Projects in Design or Under Construction		32,308,312
Administration		10,011,712
	Total RATA spent	513,846,451

#### **RAP Obligations:**

RATA Balance on Active Projects		106,151,897
RATA \$ yet to allocate to Partially funded projects -	<i>\$19,784,889</i>	19,784,889
Estimated remaining administration through 2015- 2017 b	iennium	846,000
To	tal RATA obligated	126 782 786

## QTR 4 - 2015 RATA ACTIVITY:

MONTH	BEGINNING BALANCE	MVFT REVENUE	INTEREST + Cash Rcpts	PROJECT PAYMENTS	#	ADMIN CHARGES	ENDING BALANCE
October	\$17,316,336.71	\$1,730,786.38	\$5,810.11	(3,957,165.71)	24	(40,115.78)	\$15,055,651.71
November	\$15,055,651.71	\$1,601,993.84	\$3,155.11	(1,257,844.89)	20	(39,803.01)	\$15,363,152.76
December	\$15,363,152.76	\$1,664,202.00	\$3,429.19	(1,376,088.00)	33	(4,050.74)	\$15,650,645.21
TOTALS:		\$4,996,982.22	\$12,394.41	(6,591,098.60)	77	(83,969.53)	

# Projects facing design lapsing in April, 2016

				Date	Design
<b>County</b>	Road Name	<u>BMP</u>	<b>EMP</b>	Approved	Lapsing Date
Adams	Cunningham	4.77	8.39	4/16/2015	4/16/2016
Clallam	Dry Creek Road	0.10	0.68	4/16/2015	4/16/2016
Douglas	Douglas North Road	2.91	5.81	4/16/2015	4/16/2016
Ferry	Boulder Creek Sec. 1	0.00	2.75	4/16/2015	4/16/2016
Grant	4-NE (Hiawatha to Westshore Dr.)	5.03	9.45	4/16/2015	4/16/2016
Grant	4-NE (N-NE to L-NE)	0.00	2.01	4/16/2015	4/16/2016
Grant	9-NW (Quincy City Limits to Adams Rd)	4.47	7.98	4/16/2015	4/16/2016
<b>Grays Harbor</b>	Garrard Creek Road Realignment	3.10	3.60	4/16/2015	4/16/2016
Jefferson	South Discovery Road Pavement Pres.	3.20	4.56	4/16/2015	4/16/2016
Kittitas	No. 6 Road Bridge #79051	0.63	0.64	4/16/2015	4/16/2016
Kittitas	Westside Road	2.19	4.12	4/16/2015	4/16/2016
Klickitat	Courtney	3.00	4.69	4/16/2015	4/16/2016
Mason	Highland Culvert	1.40	1.50	4/16/2015	4/16/2016
Mason	Shelton-Matlock Culvert	8.00	8.10	4/16/2015	4/16/2016
Okanogan	Highway 7	5.32	6.63	4/16/2015	4/16/2016
Pacific	Parpala Road	6.17	6.42	4/16/2015	4/16/2016
Skagit	FRANCIS ROAD	5.05	5.66	4/16/2015	4/16/2016
Stevens	Addy Gifford	0.00	8.04	4/16/2015	4/16/2016
Thurston	Vail Road SE	1.76	3.27	4/16/2015	4/16/2016
Wahkiakum	Clear Creek Fish Passage	6.51	6.54	4/16/2015	4/16/2016
Wahkiakum	Columbia Street Overlay, Segment 1	0.00	0.36	4/16/2015	4/16/2016
Wahkiakum	Elochoman Valley Road - 2R	5.40	6.10	4/16/2015	4/16/2016

# Projects facing construction lapsing in March and April, 2016

				Date	Const.
<b>County</b>	Road Name	<b>BMP</b>	<b>EMP</b>	Approved	<b>Lapsing Date</b>
Kitsap	GLENWOOD ROAD 2	3.35	4.40	3/26/2010	3/26/2016
Lewis	CENTRALIA - ALPHA	10.60	12.30	3/26/2010	3/26/2016
Whitman	ALMOTA ROAD 4	7.96	11.56	3/26/2010	3/26/2016
Island	BOON ROAD - 1	0.73	1.54	4/19/2007	4/19/2016
King	WEST SNOQUALMIE VALLEY RD	3.78	4.94	4/16/2009	4/16/2016
Yakima	NORTH MEYERS ROAD BR #502	2.81	2.83	4/19/2007	4/19/2016

# County Road Administration Board – January 21, 2016 Regional RAP meetings update

Regional meetings were held November through December, 2015, in NE, NW, PS and SW RAP Regions. The SE Region meeting is rescheduled to January 29, 2016 due to a weather cancellation of its' December meeting.

Staff notified the regions that the CRABoard elected to have a call for new projects for the '17 – '19 biennium, but that allocation of funds to new projects would be based on the balance in the account and existing project reimbursement demand.

The call for preliminary proposals closes March 1, 2016 and the final prospectuses will be due September 1, 2016

Staff also reviewed the various funding sources available through RATA, CAPA, MVA, and Multi-Modal accounts per the 2015 state legislature.

Systemic Safety tool in Mobility was also highlighted.

#### **NE Region:**

• The engineers adopted a revision to the 3R and RC rating methods, discarding the logarithmic curve formula used in the past. The engineers also agreed to allow short span bridges (< 20 ft long and not eligible for federal funding) to be submitted in this call for projects.

#### **NW Region:**

• The region will be submitted only 2R and 3R (rehabilitation) projects. For 2R (paving) projects, the group adjusted more points toward structural condition rating.

#### **PS Region:**

• This region applies for all funding types available through RAP. With \$10.5 Million RATA funding currently obligated to current projects (the highest ever for PS), staff stressed the importance of spending plans and project development updates. The counties updated their project schedules.

#### **SW Region:**

• The region will be submitting RC, 3R, 2R and DR projects during the new call. No bridges or intersections

Derek Pohle and Bob Moorhead also informed the counties on compliance reporting and status, potential public hearing, maintenance management, and the gravel roads study conducted by CRAB.

#### RESOLUTION 2016-001 APPORTION RATA FUNDS TO REGIONS

WHEREAS RCW 36.79.030 establishes the Northeast, Northwest, Puget Sound, Southeast and Southwest Regions in Washington State for the purpose of apportioning Rural Arterial Trust Account (RATA) funds; and

**WHEREAS** RCW 36.79.040 specifies the manner in which RATA funds are to be apportioned to the five regions; and

**WHEREAS** the CRABoard established regional apportionment percentages for the 2015 - 2017 biennium at its meeting of July 16, 2015; and

**WHEREAS** RCW 36.79.050 specifies the apportionment percentages that the CRABoard shall use once each calendar quarter to apportion funds credited to the Rural Arterial Trust Account; and

**WHEREAS** RCW 36.79.020 authorizes expenditure of RATA funds for costs associated with program administration;

**NOW THEREFORE, BE IT RESOLVED** that the accrued amount of \$3,272,780 deposited to the RATA for November and December 2015, be apportioned to the regions by their 2015 - 2017 biennium regional percentages after setting aside \$80,750 for administration.

REGION	DISTRIBUTION PERCENT	CURRENT APPORTION	BIENNIAL <u>APPORTION</u> (2015 - 2017)	PRIOR <u>PROGRAM</u> (1983 - 2015)	PROGRAM TO DATE		
ADMIN.		80,750	201,875	10,988,815	11,190,690		
NORTHEA	<b>AST</b> 43.77%	1,397,152	3,653,437	218,444,246	222,097,682		
NORTHWI	E <b>ST</b> 10.89%	347,612	908,977	58,510,781	59,419,758		
PUGET SO	OUND 6.82%	217,696	569,258	37,001,227	37,570,485		
SOUTHEA	ST 23.62%	753,958	1,971,537	120,553,549	122,525,086		
SOUTHWE	EST <u>14.90%</u>	475,612	<u>1,243,688</u>	<u>76,552,456</u>	77,796,144		
TOTAL	100.00%	3,272,780	8,548,772	522,051,074	530,599,846		
Adopted by the CRABoard on January 21, 2016  Chair's Signature							

ATTEST

APPORTION RES RATA revenue to regions

#### County Road Administration Board – January 21, 2016

# Project Actions Taken by CRAB Staff - Quarter 4, 2014

#### I. Mason County, Cloquallum Road - RAP Project 2305-01 - Scope reduction:

Mason County, per their letter dated January 7, 2016 requested a scope change to their Cloquallum Road project, reducing the milepost limits from 5.85 – 6.85 to 5.85 – 6.60, with no change in RATA funding.

#### Summary:

- Eliminate widening and paving improvements at the west 0.25 miles of the project.
- Reduce 1-mile-long project by 0.25 miles to 0.75 miles
- Increase design speed from 40 mph to 50 mph, to realign the existing unsafe horizontal curve.
- Increase proposed roadway width from 28 feet to 34 feet.
- County plans to use existing \$900,000 RATA and \$250,000 county funding to build the improvements.

CRAB staff found that taken together, the changes result in a better overall project, focusing RATA and county funds on the highest priority deficiencies of the existing road. The changes increase the score of the project from 61.29 to 65.29. After review and confirmation with the CRAB Director, on January 13, 2016 an amended contract was offered to the county reflective of the above changes.

# II. Spokane County, repayment of \$1,500,000 RATA funds used on Bigelow Gulch 3, project #3203-01:

On December 7, 2015 CRAB received a reimbursement from Spokane County in the amount of \$1,500,000 for RATA funds that were used on their Bigelow Gulch 3 project in 2005. The paid-back funds were forwarded to the treasurer and have been deposited into the RATA account. CRAB staff found (per July 16, 2015 CRABoard meeting minutes) that the project did not accomplish the prospectus improvements agreed to in the CRAB/County Contract. The County elected to reimburse the funds and pursue the new funding offered by the CRABoard to re-address the project needs.

## III. Spokane County, Forker Road time extension request:

Spokane County, per their letter dated January 11, 2016 requested a two-year extension of the lapsing date for their Forker Road project, from March 26, 2016 to March 26, 2018

The right of way review was extended, and delayed at one point, involving WSDOT and FHWA processes.

CRABstaff found the issues of project delay impacting the project were unforeseen and beyond the county's control, and therefore granted an extension in construction lapsing to March 26, 2018.

# IV. Lewis County, withdrawal of Centralia Alpha Road, Project # 2110-01 from RATA funding:

Per Lewis County commissioner letter dated January 11, 2016, the county has withdrawn Centralia Alpha Road from RATA funding. The county cited the need to reallocate their Federal STP funding, previously committed to Centralia Alpha Road, to their higher priority and more expensive Highway 603 project, which is also RATA funded. The county also committed to paying back \$152,283.80 of RATA funds used on Centralia Alpha Road.

## III. Spokane County's Forker Road, time extension request:

Spokane County, per their letter dated January 11, 2016 requested a two-year extension of the lapsing date for their Forker Road project, from March 26, 2016 to March 26, 2018.

Multiple county projects have impacted timing of South Touchet construction:

The right of way review was extended, and delayed at one point, involving WSDOT and FHWA processes.

CRABstaff found the issues of project delay impacting the project were unforeseen and beyond the county's control, and therefore granted an extension in construction lapsing to March 26, 2018.

# IV. Lewis County, withdrawal of Centralia Alpha Road, Project # 2110-01 from RATA funding:

Per Lewis County Commissioner letter dated January 11, 2016, the county has withdrawn Centralia Alpha Road from RATA funding. The county cited the need to reallocate their Federal STP funding, previously committed to Centralia Alpha Road, to their higher priority and more expensive Highway 603 project, which is also RATA funded. The county also committed to paying back \$152,283.80 of RATA funds used on Centralia Alpha Road.

# January 2016 CRABoard Meeting Deputy Director's Report

## **County Engineer Changes since October 2015**

- 1. By letter on November 9, 2015, Wahkiakum County appointed Paul Lacy, PE, as County Engineer, effective September 21, 2015, after the resignation of County Engineer Peter Ringen, PE.
- 2. By email and attachment on December 23, 2015, Asotin County appointed Dustin Johnson, PE, as Public Works Director/County Engineer, effective October 12, 2015. Garfield County Engineer Grant Morgan, PE, had been serving as Acting County Engineer until then.
- 3. By email on January 12, 2016, Kittitas County appointed Mark Cook, PE, as Interim Acting County Engineer, effective January 8, 2016, after the resignation of County Engineer Doug D'Hondt, PE.

## **County Visits completed since October 2015**

There were numerous contacts with County Engineers in various venues.

## County Audit Reports reviewed since October 2015

The 1997 State Auditor Office (SAO) audit of CRAB concluded that the minutes of the Board meetings needed specific mention of SAO audits of the counties and of any findings that might relate to the statutory responsibilities of CRAB. The minutes also need to reflect any recommendations from the CRABoard to staff in response to the audits. This report details our staff procedures to satisfy the SAO.

CRAB has reviewed 14 audit reports representing 14 counties since the October 2015 board meeting. Four audits contained a total of five findings issued and none involved County Road Funds in some form. Any audits, with county name in bold print, revealed substantive findings involving County Road Funds, specifically:

## **2014 Audits**

Report #	Entity/Description	Report Type	Audit Period	<b>Date Released</b>	New Find#	Co. Rd?	PrevFind#	<u>Status</u>
1015413	Cowlitz County	Accountability	01/01/2014 to 12/31/2014	10/29/2015	0		0	
1015510	Whitman County	Accountability	01/01/2014 to 12/31/2014	11/5/2015	1	N	0	
1015491	Island County	Accountability	01/01/2014 to 12/31/2014	11/16/2015	0	1	0	
1015539	Kitsap County	Accountability	01/01/2014 to 12/31/2014	11/19/2015	0	1	0	
1015071	Clark County	Accountability	01/01/2014 to 12/31/2014	12/3/2015	1	N	0	
1015640	Jefferson County	Accountability	01/01/2014 to 12/31/2014	12/7/2015	0	1	0	
1015523	Clallam County	Accountability	01/01/2014 to 12/31/2014	12/17/2015	0	-	0	
1015593	Adams County	Accountability	01/01/2014 to 12/31/2014	12/21/2015	0	1	0	
1015509	Stevens County	Financial and Federal	01/01/2014 to 12/31/2014	12/24/2015	2	N	0	
1015795	Columbia County	Accountability	01/01/2013 to 12/31/2014	12/24/2015	1	N	1	NCR
1015845	Mason County	Accountability	01/01/2014 to 12/31/2014	12/28/2015	0	1	1	NCR
1015913	Douglas County	Accountability	01/01/2014 to 12/31/2014	12/28/2015	0		0	
1015744	Asotin County	Accountability	01/01/2013 to 12/31/2014	12/31/2015	0		0	
1015887	Garfield County	Accountability	01/01/2013 to 12/31/2014	12/31/2015	0		1	NCR

## Other Activities and Visits since October 2015

3-5 November	Road Design Conference	Chelan
17-20 November	Stevenson	
18 November	NACE 2016 Planning Meeting	Stevenson
21 November	County Road Information for Commissioners	Stevenson
8-10 December	County Engineer Training	CRAB Office
14 December	CRAB CLAS Records Meeting	CRAB Office
17 December	WSACE/CRAB Motor/Freight Study Meeting	CRAB Office
7 January	SAO Audit Entrance Meeting	CRAB Office
8 January	Gov't UAV User Group	Olympia
8 January	Traffic Law Enforcement WAC Meeting	CRAB Office
11 January	2016 Session of 64th Legislature begins	Olympia
19 January	SACS Quarterly Budget Meeting	CRAB Office

# Proposed New Standard of Good Practice WAC 136-25 – Traffic Law Enforcement Expenditures

#### 136-25-010

## Purpose and authority.

RCW <u>36.79.140</u> sets forth the conditions under which counties are eligible to receive funds from the rural arterial trust account (RATA). WAC <u>136-150</u> describes how the RATA provisions will be implemented by the county road administration board. This chapter is specific to <u>WAC 136-150-020</u>, <u>021</u>, <u>022</u>, <u>and 030</u> relating to road levy, road levy diversion, and traffic law enforcement.

#### 136-25-020

## Diversion of Road Levy Funds may only be for traffic law enforcement within unincorporated areas of the county.

To preserve RATA eligibility, road levy funds diverted pursuant to <u>RCW 36.33.220</u> may only be used for traffic law enforcement within the unincorporated areas of counties, except those counties with a population of less than eight thousand, <u>RCW 36.79.140</u> and <u>WAC 136.150.030</u>.

## 136-25-030

## Eligible traffic law enforcement activities on county roads.

For purposes of maintaining RATA eligibility, should the legislative authority vote and budget to divert road levy funds, the following traffic law enforcement activities occurring in unincorporated county areas are the only activities that can be funded by county road levy funds.

- 1. speed limit and other traffic law enforcement;
- 2. collision investigation documenting/reporting;
- 3. oversize vehicle (weight, length, width and height) enforcement;
- 4. special traffic emphasis patrols at the request of the county engineer or in cooperation with the WTSC or WSP;
- 5. facilitating the removal of abandoned vehicles from the county road and rights-of-way at the request of the county engineer;
- 6. facilitating the removal of roadway and right-of-way obstructions at the request of the county engineer;
- 7. investigating illegal littering and dumping on county road rights-of-way at the request of the county engineer;
- 8. sign damage investigation and enforcement at the request of the county engineer;
- 9. road condition enforcement, including mud, water, debris, or spills;

- 10. rights-of-way encroachment investigation and enforcement at the request of the county engineer;
- 11. maintenance and construction zone traffic enforcement, typically at the request of the county engineer;
- 12. special road department vehicle collision investigation at the request of the county engineer; and
- 13. other activities clearly related to county road law enforcement needs, as mutually agreed upon in writing by the county road engineer and the county sheriff.

  Disagreements shall be elevated to the county legislative authority.

## 136-25-040

## Compliance and documentation.

The certification required by <u>WAC 136-150-022</u> shall be on a form provided by the County Road Administration Board. Each county <u>sheriff</u> shall maintain adequate records of annual traffic law enforcement expenditures in such format and detail to demonstrate that the funds were used only for the traffic law enforcement activities set out in WAC 136-25-030.

#### 136-25-050

## Agreements.

The County Road Administration Board shall provide model documents for counties to use to establish agreements (relationships) between the county legislative authority and the county sheriff and between the county road engineer and the county sheriff for the use of county road levy funds for traffic law enforcement. The agreements are discretionary but, if used, should list which activities set out in WAC 136-25-030 are subject to the agreement.

Yellow highlights are proposed language edits resulting from the workshop with the Sheriffs Association.

## Proposed RAP WAC Amendments Regarding Traffic Law Enforcement Expenditures

(added or new language)

#### Amend 136-150-022 to read as follows:

In those counties in which diverted road levy or transfer of road funds has been budgeted for traffic law enforcement, the county sheriff shall submit a certification showing the actual expenditure for traffic law enforcement in the previous budget year, on a form provided by the County Road Administration Board, provided that counties with a population of less than eight thousand shall be exempt from this requirement. Such certification shall be submitted to the county road administration board no later than April 1 of each year. Each county sheriff shall maintain records of actual annual traffic law enforcement expenditures in such format and detail as to demonstrate that the funds were used for traffic law enforcement.

Definition of Traffic Law Enforcement: For purposes of this chapter, traffic law enforcement is defined as engaging in the activities listed in WAC 136-25-030 in unincorporated county locations.

Yellow highlights are proposed language edits resulting from the workshop with the Sheriffs Association.

## January 2016 -- CRABoard

## Report from Jeff Monsen, P.E., Intergovernmental Policy Manager

## **County Visits**

Wahkiakum - 11/16

## Other meetings and activities

NACE 2016 conference planning (conference calls) – 11/12, 11/13, 11/17, 11/24, 11/25, 11/30, 12/11, 12/18, 1/7, 1/12, 1/13

NW Region RAP meeting (LaConner) – 11/4

WSAC Fall Conference (Skamania Lodge) – 11/17-20

Joint Pierce, Skagit, & Whatcom ferry operations related meeting (Bellingham) – 12/4

WHUF Legislative briefing – 1/13

## **County Engineer Desk Manual**

January 2016 update to the CE/PWD Desk Manual will be released the first week of February.

## Office of the County Engineer Training

Customized training presented Nov 20 (Skamania Lodge) at the conclusion of the WSAC conference, with 7 participants representing 6 counties

3-day Training held on Dec 8-10, at CRAB, with 12 participants, representing 8 counties

**Question:** In addition to county Public Works staff, should CRAB be proactive in creating training opportunities for WSAC members? WACO members?

## COMPLIANCE & DATA ANALYSIS MANAGER'S REPORT

Prepared by Derek Pohle, PE

Reporting Period: November 2015 thru January 2016

#### STANDARDS OF GOOD PRACTICE

## **Vacancy in Position of County Engineer:**

Kittitas County – Doug D'Hondt, PE gave his notice of resignation to the BOCC effective January 8, 2016. The County informed the CRABoard of the vacancy on January 13, 2016 in accordance with WAC 136. The county has named Public Works Director Mark Cook, PE, as the interim County Engineer while the county recruits for a new County Engineer.

### **County Audits – For Fiscal Year 2015**

Since the last CRABoard meeting there have been no county audit Findings regarding compliance issues.

## **December 31, 2014 Submittal Requirements**

Annual Construction Program, Six Year Transportation Improvement Program, CAPP program, PMS Certification, Road Fund Budget Summary, Maintenance Management Work Plan and Budget, County Engineer's Certification Form.

All the above forms and reports required to be submitted to CRAB by December 31, 2015 in order to maintain the Standards of Good Practice have been submitted on time by 38 of the 39 counties. A few of the 39 counties failed to submit required supporting documents by the deadline and were contacted by Toni Cox and promptly submitted the missing information.

#### Cooperative Procedures for Processing of County Road Accident Reports

All counties are required by WAC 136-28 to have responded to/processed at least 90% of the county road collision reports submitted to them for coding by December 31<sup>st</sup> of each calendar year. For 2015, 35 of 39 counties were compliant as required with the 4 remaining counties becoming compliant by 1/15/16.

## <u>Proposed New Standard of Good Practice – TLE Expenditures</u>

At the October 2015 CRABoard meeting, the Board postponed a vote on the proposed new standard of good practice regarding traffic law enforcement expenditures and the accompanying RAP eligibility WAC amendment and instructed staff to engage the Sheriff's

organization in a workshop to discuss specific issues they have with the proposed language. The workshop conducted on January 8, 2016 included the following attendees:

Yakima County Sheriff Brian Winter Walt Olsen, PE, CRAB

Lewis County Sheriff Robert Snaza Derek Pohle, PE, CRAB

WACO Exec. Director Scott Blonien Mark Storey, PE, CRABoard

Commissioner Rob Coffman, CRABoard

Commissioner Bill Schulte, CRABoard

The workshop was productive as both groups worked through understanding each other's issues. It was determined by CRAB staff during and after discussion that there were some areas within the proposed language where added flexibility and less specificity was warranted. Please find attached to this report staff's proposed edits to the original proposed language.

Staff recommends the CRABoard accept the proposed edits to the original proposed language to WAC 136-25 Traffic Law Enforcement Expenditures and WAC 136-150-022 and set a public hearing date and time for the next CRABoard meeting on April 14, 2016.

## OTHER ACTIVITIES OF THE C&DA MANAGER

- SW, NE, SE, NW, Regional RAP meetings.
- WSAC/WSACE County Leaders conference, Stevenson, WA. Trainer for Commissioners/Council Members CRAB/Road Fund/County Engineer training.
- County Engineers Training Dec 8-10, trainer.
- Significant progress made with TS staff on the Webitizing project for the annual submittals forms.
- Traffic law enforcement expenditures workshop with Sheriffs.
- Review of all required December 31, 2014 report submittals.

## **Maintenance Manager's Report**

Prepared by Bob Moorhead January 21, 2016 November 2015 – January 2016

## **County Meetings**

November 3: Spokane County Gravel Roads Meeting

December 14: Kitsap County RAP File & Field Reviews and Maintenance Meeting

## **Other Meetings**

November 5: Northwest Region RAP Meeting, Mount Vernon

November 17-19: WSACE Fall Conference, Stevenson December 2: Northeast Region RAP Meeting, Ephrata

December 3: Southeast Region RAP Meeting, Pasco Cancelled due to road conditions

December 8: Traffic Safety Commission "Target Zero" meeting, Grand Mound

December 16: Southwest Region RAP Meeting, Chehalis December 17: Puget Sound Region RAP Meeting, Seattle January 6: APWA History Committee Meeting, Issaquah

## **Gravel Roads Study**

The visits to 16 individual counties were completed on November 3<sup>rd</sup>. A request to the counties to utilize the annual Maintenance Management Plan submitted to CRAB in December to estimate the annual maintenance costs per mile for gravel roads and of BST roads will close January 29<sup>th</sup>. The preparation of the final report is underway, and will be presented to at the next CRABoard Meeting on April 14-15, 2016.

### **CRAB Training November 2015 – January 2016**

				Counties
Date	Subject	Location	Participants	Represented
November 3-5	Road Design	Chelan	90	21
	Conference			
November 18-19	Mobility	CRAB Offices	8	3
November 20	Introduction to	WSAC/WSACE	7	6
	CRAB	Conference,		
		Stevenson		
December 2	Mobility	CRAB Offices	10	1
December 8-10	County Engineer	CRAB Offices	12	8
January 13	Sign Rate	Douglas County	5	1

## Future Training Schedule January - May 2016

Date	Subject	Location	Registration Deadline
February 17-18	Mobility	Benton Co.	February 12, 2016
May 17-19	County Engineer	CRAB Offices	May 13, 2016